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UNITED STATES DEPARTMENT OF FOREIGN AGRICULTURE CONTROLL CHRISTIAL RECORD WASHINGTON 25, D. C.

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U. S. DEPARTMENT OF ACRICULTURE

FAS FIELD INSTRUCTION NO. 5 August 2, 1955

SUBJECT: Operational Reporting on Title I, Public Law 480

I. PURPOSE: To prescribe instructions for reporting by the Agricultural Attaches and other field personnel on programs undertaken pursuant to agreements entered into between the United States and other countries pursuant to Title I of Public Law 480, The Agricultural Trade Development and Assistance Act of 1954, as amended.

II. NEED FOR REPORTS: Public Law 480 provides that the President shall:

- (a) "take reasonable precentions to safeguard usual marketings of the United States" (Sec. 101);
- (b) "seek and secure commitments ... that will prevent resale or transshipment to other countries, or use for other than domestic purposes, of surplus agricultural commodities purchased under this Act, without specific approval of the President" (Sec. 101); and
- (c) "exercise the authority contained herein ... to assure that agricultural commodities sold or transferred hereunder do not result in increased availability of those or like commodities to unfriendly nations" (Sec. 304). The definition of "unfriendly nation" is indicated by Sec. 107, which states that "As used in this Act, 'friendly nation' means any country other than (1) the U. S. S. R., or (2) any nation or area dominated or controlled by the foreign government or foreign organization controlling the world Communist movement."

Executive Order 10560 of September 9, 1954 delegated the functions under Sec. 101 to the Secretary of Agriculture. The functions of Sec. 304 were not specifically delegated but, with respect to Title I, are being carried out by the Secretary of Agriculture in cooperation with other executive branches.

The above provisions necessitate that data be obtained to check compliance with the requirements concerning resale and usual marketings. Accordingly, the Agricultural Attache in each country concerned is asked to provide reports on the operation of the program as outlined below.

III. TYPES OF REPORTS: Reports will be of two types:

A. Quarterly Reports — to consist of basic data obtained from the Government of the country concerned plus supplementary information and comment by the Attache, as outlined in the succeeding paragraph.

B. Voluntary or Occasional Reports — to be prepared from spot information which may become available or which may be requested of the Government by the Attache.

IV. QUARTERLY REPORTS:

- 4. Title: "Quarterly Progress Report on Title I PL 480 Program"
- B. Period Covered: preceding calendar quarter
- C. Initiation of Reporting: to begin at the end of the first quarter during which Title I shipments arrive
- D. Transmission and Duc Date: to be submitted to Washington by air despatch as soon as possible but not later than 30 days following the end of the report quarter (reports will not be delayed to permit inclusion of complete foreign trade statistics)
- E. Duration of Reporting: reporting to be discontinued following completion of the program in accordance with instructions in paragraph V., below.
- F. Information Required: reports will consist of three parts, as follows:
 - Part I -- Ship Arrivals and Unloadings (The Attache should arrange for provision of these data by the Government on a current basis; unless review reveals problems or conditions necessitating immediate spot reporting, these data may be cumulated and reported quarterly.)

For each vessel arriving with Title I PL 480 cargo, show:

Name of Vessel	Date of Arrival	Port of Arrival	Commodity	Metric Tons a	Condition	Date Unloading Completed	Disposition of Cargob/
0 5 0 0 0 0 8	0 0 0 0 0 0 0					0 0 8 0 0 9 8 0 9	0 0 0 0 0 0 0 0 0 0 0 0 0
			9 8 8 8 8 0 0 0 0	0 0 0 0 0		0 0 0 0 0 0 0	
						0 0 0 0 0 0 0 0	
a/ Co b/ St	otton to	be repor istribute	rted in bal	Los , shippe	ed to		

Comments by the Attache, including summarization of pertinent important official announcements or press reports, are encouraged.

B. Comments by the Attache:

(1) Information (if any) from trade sources, press reports, personal contacts and observations, etc., indicating non-compliance.

countries unfriendly to the U.S.; conclusions to this effect should be statistically supported.

(2) Analytical comment, including statements of action recommended or taken, if appropriate.

Part III -- Compliance with PL 480 Requirements on Usual Marketings:

- 1. Statement by the Government (Attache to arrange for quarterly submission) showing progress made toward fulfilling commitments to the U.S. on usual marketings (if applicable), plus any other comments which the Government may care to submit.
- B. The Attache's evaluation of the foregoing, with recommendations if indicated by the situation.

V. DURATION OF QUARTERLY REPORTING:

- A. Quarterly reporting on a given Title I PL 480 Program will be continued until three conditions have been fulfilled
 - (1) The final shipment has been received and unloaded
 - (2) A minimum of 90 days thereafter has elapsed without indication of non-compliance with requirements concerning resale and increased availability to unfriendly countries
 - (3) Commitments concerning usual marketings have been met
- B. Reporting of Parts I, II and III will accordingly be concluded as follows:
 - (1) Part I with the quarter during which the last ship is unloaded
 - (2) Part II with the next quarter thereafter

- (3) Part III with either (a) the quarter in which commitments on usual marketings are shown to have been met, or (b) the final quarter of the fiscal year or other period to which the commitment on usual marketings relates
- VI. VOLUNTARY REPORTS: Scheduled reporting has been restricted to a quarterly basis in order to hold down the workload in situations where the Title I FL 480 program is proceeding smoothly and where compliance with the provisions of the Law is plainly evident. Where there is indication of an unsatisfactory situation (non-compliance with requirements on resale or usual marketings, improper utilization, increased availability to unfriendly countries, damaged or sub-standard cargoes, etc.), the Agricultural Attache is expected to submit promptly, via cable or despatch as appropriate, a voluntary report summarizing the evidence and stating the action taken or recommended.
- VII. PROBLEMS INVOLVING THIRD COUNTRY PARTICIPATION: In some instances,
 Agreements signed pursuant to Title I PL 480 provide that the commodities furnished by the United States will be shipped to one or
 more third countries. Special reporting instructions defining the
 responsibilities of the Attaches in the respective countries will
 be issued in such cases.
- VIII. APPLICATION OF PREVIOUS INSTRUCTIONS: Reporting instructions covering the fiscal year 1955 programs were contained in Circular Airgram 6649 of April 2, 1955, which was distributed generally as an attachment to Field Information Summary No. 12. Where arrangements based on those instructions have already been made with the Government of the country concerned, the Agricultural Attache may, in his discretion, continue such arrangements without change insofar as the 1955 program is concerned. Reporting in accordance with the present instructions is desired if the change will not unfavorably affect the Attache's working relationships with the host Government.

Distribution for List A including Agricultural Attaches.